

#### Perth and Kinross Council Development Management Committee – 24 April 2013 Report of Handling by Development Quality Manager

## Erection of 80m wind monitoring mast at Southtown Farm, Bandirran, Perth, PH2 6JE

Ref. No: 13/00192/FLL Ward No: 2 – Strathmore

#### Summary

This report recommends approval of the application for the Erection of 80m wind monitoring mast at Southtown Farm, Bandirran as the development is considered to comply with the Development Plan.

#### **BACKGROUND AND DESCRIPTION**

- 1 The application is for the erection of an 80 metre high cable guyed lattice wind monitoring mast at Southtown Farm located 2miles east of Balbeggie. The proposed mast is tubular steel held upright by guy ropes anchored into the ground. The structure is not proposed to require any extensive foundations, with the mast itself standing on a steel plate seated into the ground and the guy ropes attached to buried anchors. The mast is proposed to monitor weather conditions and information obtained is to be used to confirm the wind resource available in this location.
- 2 Access to the site is along an existing road access to Southtown of Bandirran then off that to a location within the field. No additional works to the existing access are proposed.
- 3 It should be noted that this application solely relates to the erection of a wind monitoring mast and consideration of a potential wind farm is not relevant to the assessment of this application.

#### NATIONAL POLICY AND GUIDANCE

#### Scottish Planning Policy 2010 (SPP)

- 4 This SPP is a statement of Scottish Government policy on land use planning and contains:
  - the Scottish Government's view of the purpose of planning,
  - the core principles for the operation of the system and the objectives for key parts of the system,
  - statutory guidance on sustainable development and planning under Section 3E of the Planning etc. (Scotland) Act 2006,
  - concise subject planning policies, including the implications for development planning and development management, and
  - the Scottish Government's expectations of the intended outcomes of the planning system.

- 5 The most relevant paragraphs of this document are set out below:
  - Paragraphs 125 148: Landscape & Natural Heritage

#### DEVELOPMENT PLAN

6 The Development Plan for the area consists of the Approved Tayplan Strategic Development Plan and the Adopted Perth Area Local Plan 1995. The Council's Proposed Local Development Plan 2012 is a relevant material consideration.

#### Tayplan: Strategic Development Plan 2012-2032

7 The principal relevant policy is in summary:

#### Policy 3: Managing Tayplan's Assests

- 8 Understanding and respecting the regional distinctiveness and scenic value of the TAYplan area through:
  - ensuring development likely to have a significant effect on a designated or proposed Natura 2000 sites (either alone or in combination with other sites or projects), will be subject to an appropriate assessment. Appropriate mitigation requires to be identified where necessary to ensure there will be no adverse effect on the integrity of Natura 2000 sites in accordance with Scottish Planning Policy;
  - and safeguarding habitats, sensitive green spaces, forestry, wetlands, floodplains (in-line with the water framework directive), carbon sinks, species and wildlife corridors, geodiversity, landscapes, parks, townscapes, archaeology, historic buildings and monuments and allow development where it does not adversely impact upon or preferably enhances these assets.

#### Perth Area Local Plan 1995

- 9 The site lies within the landward area and is not under any specific zoning.
- 10 The principal relevant policy is in summary:

#### Policy 1

11 This policy applies to developments within the landward area outlining criteria for developments within this area. The criteria include; consideration of landscape framework, compatibility with surroundings, access to local road network etc.

#### PERTH AND KINROSS PROPOSED LOCAL DEVELOPMENT PLAN 2012

12 On 30 January 2012 the Proposed Plan was published. The adopted Local Plan will eventually be replaced by the Proposed Local Development Plan. The

Council's Development Plan Scheme sets out the timescale and stages leading up to adoption. It has recently undergone a period of representation; the Proposed Local Development Plan may be modified and will be subject to examination prior to adoption. This means that it is not expected that the Council will be in a position to adopt the Local Development Plan before December 2014. It is therefore a material consideration in the determination of this application, reflecting a more up to date view of the Council.

13 The principal relevant policy is in summary:

#### Policy NE3: Biodiversity

14 This policy states that the council will seek to protect and enhance all wildlife and wildlife habitats, including grasslands, wetlands and peat-lands and habitats that support rare or endangered species.

#### **OTHER POLICIES**

15 No other policies.

#### SITE HISTORY

16 No site history.

#### CONSULTATIONS

#### **Ministry of Defence**

17 No objection subject to mast being fitted with aviation lighting.

#### **Burrelton and District Community Council**

18 Objection on effect on visual amenity in particular on scenic and historic importance of area. Further objection is in relation to a future wind farm on this site.

#### Access and Infrastructure

19 The site is accessed from the BURR/134 core path and a condition is required to ensure that there is no damage to the core path.

#### REPRESENTATIONS

- 20 A total of 20 letters of representation have been received, all of which have objected to the application. These include letters from both Burrelton and District Community Council and Rait Community Association.
- 21 The representations have raised the following issues:
  - Impact on landscape character and visual amenity

- Concerns raised that this will lead to a future application for a wind farm on this site and objections centred around this potential windfarm.
- Impact on birds
- Environmental impact
- Impact on aviation
- 22 The relevant issues are considered in the Appraisal section of this report. It must however be repeated here that any concerns raised regarding a wind farm on this site are premature as this application solely relates to the erection of an anemometer mast. These issues cannot therefore be considered as part of the current planning application proposal.

#### **ADDITIONAL STATEMENTS**

23	Environment Statement	Not required
	Screening Opinion	Not required
	Environmental Impact Assessment	Not required
	Appropriate Assessment	Not required
	Design Statement / Design and Access Statement	Submitted
	Report on Impact or Potential Impact	None submitted

#### APPRAISAL

#### Policy

24 Sections 25 and 37(2) of the Town and Country Planning (Scotland) Act 1997 as amended by Planning Etc (Scotland) Act 2006 require that planning decisions be made in accordance with the development plan unless material considerations indicate otherwise. The determining issues in this case are whether: - the proposal complies with development plan policy; or if there are any other material considerations which justify a departure from policy. The most relevant policies of the Perth Area Local Plan 1995 and Tayplan 2012 are outlined above. The Council's Proposed Local Development Plan 2012 is a relevant material consideration in this instance.

#### **Health and Safety**

25 The site is located outwith any Ministry of Defence (MOD) safeguarding area and therefore they have offered no objection. However, in the interests of air safety the MOD have requested that the mast is fitted with aviation lighting. This is can be covered by condition.

#### Landscape/Visual Impact

26 The application site is located within an area of open hill side which rises from west to the east. The area is characterised by open hillside, small areas of woodland, scattered farmsteads and isolated dwellings. The countryside in this area is not subject to any specific landscape designation.

- 27 Whilst the erection of a 80m high mast will be the tallest structure within the immediate vicinity of the application site, the slender, slim-line form, narrow high tension wire stays, and the backdrop of rising land to the east and south and the multiple pockets of woodland would serve to minimise the visual impact of the structure.
- 28 This type of mast is recognised by Government and industry, as an essential information gathering tool used to influence site selection by energy operators for wind farm developments. Although the structure would not be a complimentary addition to this hill side landscape, it's siting for a temporary period only, with removal after the end of any agreed monitoring period would ensure that any detriment to the appearance of the landscape is limited. Conditions could be incorporated on any planning approval to ensure removal and any necessary ground restoration.

#### **Residential Amenity**

29 I am satisfied that the nature of this development and its location a considerable distance from neighbouring residential properties will ensure that there will be no impact on residential amenity.

#### **Bio Diversity**

- 30 All developments must to take account of protected species as identified in Schedules 1, 5 and 8 of the Wildlife and Countryside Act 1981, as amended and Annex II and IV of the European Community Habitats Directive or Annex I of the European Community Wild Birds Directive.
- 31 There are no identified protected wildlife sites within close proximity of the site but it is acknowledged that the anemometer mast may result in an increased risk of collision to any birds passing through the development site. Therefore, as a precaution, a condition has been applied to ensure the guy ropes on the mast are marked with brightly-coloured reflectors to make the mast more obvious to birds.
- 32 Therefore given the nature of the development and the lack of any significant construction operations I am satisfied that the proposal will not have any significant detrimental impact on natural heritage interests and therefore complies the relevant Development Plan policy in this regard.

#### **Temporary Timescales**

33 The proposed mast is sought for a temporary period of 3 years. However, whilst the applicant has applied for a temporary period of 3 years, this is considered to be an excessive timescale for a temporary consent and in line with other decisions by the Council for such monitoring equipment, I would suggest a maximum timescale of two years. Should the mast be required for a longer period then the applicant would have the option to apply for a renewal of consent.

#### Access

34 The supporting statement states that site will be accessed via an existing farm track and that no new access tracks or improved tracks are required to access the site. Transport Planning have no objection to the proposal.

#### Representations

35 The application is for a wind speed measuring device only. Were a planning approval to be granted, the Council would not be obliged to necessarily grant consent for the erection of wind turbines and ancillary development in this location. Such a proposal is required to be separately considered on its own merits. Accordingly any representations which are concerned only with the impacts of a wind farm development in this location must be accorded no weight.

#### LEGAL AGREEMENTS

36 None required.

#### **DIRECTION BY SCOTTISH MINISTERS**

37 Under the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008, regulations 30 – 32 there have been no directions by the Scottish Government in respect of an Environmental Impact Assessment screening opinion, call in or notification relating to this application.

#### CONCLUSION AND REASONS FOR RECOMMENDATION

38 In conclusion, the application must be determined in accordance with the adopted Development Plans unless material considerations indicate otherwise. In this respect, the proposal is considered to comply with the adopted Perth Area Local Plan 1995 and Tay Plan 2012. I have taken account of all material considerations and find none that would justify overriding the adopted Development Plan. On that basis the application is recommend for approval subject to conditions.

#### RECOMMENDATION

#### A Approve the application subject to the following conditions:-

- 1 The permission shall be for a limited period of 2 years from the date of this decision notice; when the use hereby permitted shall be discontinued and the mast and works carried out under this permission removed and the land reinstated to its former condition to the satisfaction of the Local Planning Authority.
- 2 The proposed development must be carried out in accordance with the approved drawings and documents, unless otherwise provided for by conditions imposed on the planning consent.

- 3 The support guys to the temporary mast hereby approved shall be marked to make them more visible to birds in accordance with details which shall have been submitted to and approved in writing by the Local Planning Authority prior to the commencement of site construction works. The approved deflectors shall remain in place at all times thereafter until the removal of the mast.
- 4 Prior to the commencement of any development details of aviation lighting to be installed on the mast shall be submitted for the written approval of the Planning Authority in consultation with the Ministry of Defence. The details as approved shall be implemented as part of the site development.
- 5 The core path shown in purple on plan reference number 13/00192/8 must not be obstructed during the works or on completion. Any damage done to the route and associated signage during the works must be made good before the mast is commissioned.

#### Reasons

- 1 To clarify the extent of the permission for the avoidance of doubt and to safeguard the amenity of the area.
- 2 To ensure that the development is carried out in accordance with the plans approved.
- 3 In order to reduce the risk of bird collision with the mast guy cables in the interests of amenity.
- 4 In order to minimise the risk of aircraft collision.
- 5 To ensure continued public access along the public paths.

#### **B** JUSTIFICATION

The proposal is considered to comply with the Development Plan and there are no other material considerations that would justify a departure there from.

#### C PROCEDURAL NOTES

None.

#### D INFORMATIVES

1 Under Section 27A of the Town and Country Planning (Scotland) Act 1997 (as amended) the person undertaking the development is required to give the Planning Authority prior written notification of the date on which it is intended to commence the development. A failure to comply with this statutory requirement would constitute a breach of planning control under section 123(1) of that Act, which may result in enforcement action being taken.

2 As soon as practicable after the development is complete, the person who completes the development is obliged by Section 27B of the Town and Country Planning (Scotland) Act 1997 (as amended) to give the Planning Authority written notice of that position.

Background Papers: NoneContact Officer:Joanne Ferguson – Ext 75320Date:4 April 2013

#### Nick Brian Development Quality Manager

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